AMENDED IN ASSEMBLY JULY 16, 2015 AMENDED IN ASSEMBLY JULY 7, 2015 AMENDED IN SENATE MAY 12, 2015 AMENDED IN SENATE MARCH 19, 2015

SENATE BILL

No. 209

Introduced by Senator Pavley

February 11, 2015

An act to amend Sections 607, 2207, 2714, 2733, 2770, 2772, 2773.1, 2774, 2774.1, 2774.4, and 2776 of, and to add Sections 2006.5, 2736, 2772.1, and 2773.4 to, the Public Resources Code, relating to surface mining.

LEGISLATIVE COUNSEL'S DIGEST

SB 209, as amended, Pavley. Surface mining: inspections: financial assurances: reclamation plans.

(1) Existing law establishes the Office of Mine Reclamation within the Department of Conservation. Existing law requires the State Mining and Geology Board to impose, by regulation, an annual reporting fee on the operators of all active and idle mining operations. Existing law requires the maximum amount of the annual fee imposed on each mining operation to not exceed \$4,000. Existing law limits the maximum amount of the total revenue generated from the reporting fee to no more than \$3,500,000, as specified.

This bill would instead establish the Division of Mines within the department under the direction of the Supervisor of Mines and Reclamation. The bill also would raise the maximum amount of the annual reporting fee to \$10,000 per mining operation, except as

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specified. The bill would raise the maximum amount of the total revenue generated from the reporting fee to \$8,000,000, as specified.

(2) The Surface Mining and Reclamation Act of 1975 prohibits a person, with exceptions, from conducting surface mining operations unless, among other things, a permit is obtained from, a specified reclamation plan is submitted to and approved by, and financial assurances for reclamation have been approved by the lead agency for the operation of the surface mining operation.

This bill would revise and recast provisions of the act related to the approval of reclamation plans and, among other things, would require a reclamation plan filed by an operator of a surface mining operation with a lead agency to include specified reclamation maps; require a lead agency, when submitting a proposed final reclamation plan to the Director of Conservation, to incorporate specified items of information and documents in the submitted reclamation plan within certain timeframes; and require the director to take certain actions upon receiving a proposed final reclamation plan. By adding to the duties of a local government acting as a lead agency under the act, this bill would impose a state-mandated local program.

This bill also would require a lead agency or the board to conduct a specified public hearing if the lead agency has evidence that an operator is financially incapable of performing reclamation in accordance with its approved reclamation plan or that the operator has abandoned a surface mining operation without completing reclamation and to take appropriate actions to seize the operator's financial assurances.

This bill would revise and recast provisions of the act related to the proof of financial assurances, as defined, and, among other things, would require an operator to establish an appropriate financial assurance mechanism within 30 days of a sale or transfer of a surface mining operation; require a lead agency to submit a surface mining operation's proposed financial assurance cost estimate with a specified report to the director for review, as specified; and require the director to take certain actions upon receiving a financial assurance cost estimate from a lead agency. By adding to the duties of a local government acting as a lead agency under the act, this bill would impose a state-mandated local program.

This bill would require the Department of Conservation and the board, in consultation with *the* Board—of *for* Professional—Engineers and Engineers, Land Surveyors, and Geologists, to adopt regulations that set forth the minimum qualifications for a person conducting an

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inspection of a surface mining operation, as specified. The bill also would require the department to establish, no later than July 1, 2016, a training program for all surface mine inspectors, as specified.

(3) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 607 of the Public Resources Code is 2 amended to read:
- 3 607. The work of the department shall be divided into at least 4 the following:
- 5 (a) California Geological Survey.
 - (b) Division of Oil, Gas, and Geothermal Resources.
- 7 (c) Division of Land Resource Protection.
- 8 (d) Division of Mines.

- 9 SEC. 2. Section 2006.5 is added to the Public Resources Code, to read:
- 2006.5. "Supervisor of Mines and Reclamation" means the individual directing the Division of Mines established pursuant to subdivision (d) of Section 607.
- SEC. 3. Section 2207 of the Public Resources Code is amended to read:
- 2207. (a) The owner or the operator of a mining operation within the state shall forward to the director annually, not later than a date established by the director, upon forms approved by the board from time to time, a report that identifies all of the following:
- 21 (1) The name, address, and telephone number of the person, 22 company, or other owner of the mining operation.
- 23 (2) The name, address, and telephone number of a designated agent who resides in this state, and who will receive and accept
- 25 service of all orders, notices, and processes of the lead agency,
- 26 board, director, or court.

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(3) The location of the mining operation, its name, its mine number as issued by the Division of Mines or the director, its section, township, range, latitude, longitude, and approximate boundaries of the mining operation marked on a United States Geological Survey 7½-minute or 15-minute quadrangle map.

- (4) The lead agency.
- (5) The approval date of the mining operation's reclamation plan.
- (6) The mining operation's status as active, idle, reclaimed, or in the process of being reclaimed.
- (7) The commodities produced by the mine and the type of mining operation.
 - (8) Proof of annual inspection by the lead agency.
- (9) Proof of the most recently approved financial cost estimate and the approved financial assurance cost mechanism.
- (10) Ownership of the property, including government agencies, if applicable, by the assessor's parcel number, and total assessed value of the mining operation.
- (11) The approximate permitted size of the mining operation subject to Chapter 9 (commencing with Section 2710), in acres.
- (12) The approximate total acreage of land newly disturbed by the mining operation during the previous calendar year.
- (13) The approximate total of disturbed acreage reclaimed during the previous calendar year.
- (14) The approximate total unreclaimed disturbed acreage remaining as of the end of the calendar year.
- (15) The total production for each mineral commodity produced during the previous year.
- (16) A copy of any approved reclamation plan and any amendments or conditions of approval to any existing reclamation plan approved by the lead agency.
- (b) (1) Every year, not later than the date established by the director, the person submitting the report pursuant to subdivision (a) shall forward to the lead agency, upon forms furnished by the board, a report that provides all of the information specified in subdivision (a).
- (2) The owner or operator of a mining operation shall allow access to the property to any governmental agency or the agent of any company providing financial assurances in connection with the reclamation plan in order that the reclamation can be carried

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out by the entity or company, in accordance with the provisions of the reclamation plan.

- (c) Subsequent reports shall include only changes in the information submitted for the items described in subdivision (a), except that, instead of the approved reclamation plan, the reports shall include any reclamation plan amendments approved during the previous year. The reports shall state whether review of a reclamation plan, financial assurances, or an interim management plan is pending under subdivision (b) or (h) of Section 2770, or whether an appeal before the board or lead agency governing body is pending under subdivision (e) or (h) of Section 2770. The director shall notify the person submitting the report and the owner's designated agent in writing that the report and the fee required pursuant to subdivision (d) have been received, specify the mining operation's mine number if one has not been issued by the Division of Mines, and notify the person and agent of any deficiencies in the report within 90 days of receipt. That person or agent shall have 30 days from receipt of the notification to correct the noted deficiencies and forward the revised report to the director and the lead agency. Any person who fails to comply with this section, or knowingly provides incorrect or false information in reports required by this section, may be subject to an administrative penalty as provided in subdivision (c) of Section 2774.1.
- (d) (1) The board shall impose, by regulation, pursuant to paragraph (2), an annual reporting fee on, and method for collecting annual fees from, each active or idle mining operation. The maximum fee for any single mining operation may not exceed ten thousand dollars (\$10,000) annually and may not be less than one hundred dollars (\$100) annually, as adjusted for the cost of living as measured by the California Consumer Price Index for all urban consumers, calendar year averages, using the percentage change in the previous year, except that the maximum fee for any single mining operation shall not exceed six thousand dollars (\$6,000) in the 2016–17 fiscal year and eight thousand dollars (\$8,000) in the 2017–18 fiscal year.
- (2) (A) The board shall adopt, by regulation, a schedule of fees authorized under paragraph (1) to cover the department's cost in carrying out this section and Chapter 9 (commencing with Section 2710), as reflected in the Governor's proposed Budget, and may

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adopt those regulations as emergency regulations. In establishing the schedule of fees to be paid by each active and idle mining operation, the fees shall be calculated on an equitable basis reflecting the size and type of operation. The board shall also consider the total assessed value of the mining operation, the acreage disturbed by mining activities, and the acreage subject to the reclamation plan.

- (B) Regulations adopted pursuant to this subdivision shall be adopted by the board in accordance with the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code). The adoption of any emergency regulations pursuant to this subdivision shall be considered necessary to address an emergency and shall be considered by the Office of Administrative Law to be necessary for the immediate preservation of the public peace, health, safety, and general welfare.
- (3) The total revenue generated by the reporting fees may not exceed, and may be less than, the amount of eight million dollars (\$8,000,000), as adjusted for the cost of living as measured by the California Consumer Price Index for all urban consumers, calendar year averages, using the percentage change in the previous year, beginning with the 2016–17 fiscal year and annually thereafter. If the director determines that the revenue collected during the preceding fiscal year was greater or less than the cost to operate the program, the board shall adjust the fees to compensate for the overcollection or undercollection of revenues.
- (4) (A) The reporting fees established pursuant to this subdivision shall be deposited in the Mine Reclamation Account, which is hereby created. Any fees, penalties, interest, fines, or charges collected by the director or board pursuant to this chapter or Chapter 9 (commencing with Section 2710) shall be deposited in the Mine Reclamation Account. The money in the account shall be available to the department and board, upon appropriation by the Legislature, for the purpose of carrying out this section and complying with Chapter 9 (commencing with Section 2710), which includes, but is not limited to, classification and designation of areas with mineral resources of statewide or regional significance, reclamation plan and financial assurance review, mine inspection, and enforcement.

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(B) (i) In addition to reporting fees, the board shall collect five dollars (\$5) per ounce of gold and ten cents (\$0.10) per ounce of silver mined within the state and shall deposit the fees collected in the Abandoned Mine Reclamation and Minerals Fund Subaccount, which is hereby created in the Mine Reclamation Account. The department may expend the moneys in the subaccount, upon appropriation by the Legislature, for only the purposes of Section 2796.5 and as authorized herein for the remediation of abandoned mines.

- (ii) Notwithstanding subdivision (j) of Section 2796.5, fees collected pursuant to clause (i) may also be used to remediate features of historic abandoned mines and lands that they impact. For the purposes of this section, historic abandoned mines are mines for which operations have been conducted before January 1, 1976, and include, but are not limited to, historic gold and silver mines.
- (5) In case of late payment of the reporting fee, a penalty of not less than one hundred dollars (\$100) or 10 percent of the amount due, whichever is greater, plus interest at the rate of 1½ percent per month, computed from the delinquent date of the assessment until and including the date of payment, shall be assessed. New mining operations that have not submitted a report shall submit a report prior to commencement of operations. The new operation shall submit its fee according to the reasonable fee schedule adopted by the board, and the month that the report is received shall become that operation's anniversary month.
- (e) The lead agency, or the board when acting as the lead agency, may impose a fee upon each mining operation to cover the reasonable costs incurred in implementing this chapter and Chapter 9 (commencing with Section 2710).
- (f) For purposes of this section, "mining operation" means a mining operation of any kind or character whatever in this state, including, but not limited to, a mining operation that is classified as a "surface mining operation" as defined in Section 2735, unless excepted by Section 2714. For the purposes of fee collections only, "mining operation" may include one or more mines operated by a single operator or mining company on one or more sites, if the total annual combined mineral production for all sites is less than 100 troy ounces for precious metals, if precious metals are the primary mineral commodity produced, or less than 100,000 short

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tons if the primary mineral commodity produced is not preciousmetals.

- 3 (g) Any information in reports submitted pursuant to subdivision 4 (a) that includes or otherwise indicates the total mineral production, 5 reserves, or rate of depletion of any mining operation may not be disclosed to any member of the public, as defined in subdivision 6 7 (b) of Section 6252 of the Government Code. Other portions of 8 the reports are public records unless excepted by statute. Statistical bulletins based on these reports and published under Section 2205 10 shall be compiled to show, for the state as a whole and separately 11 for each lead agency, the total of each mineral produced therein. 12 In order not to disclose the production, reserves, or rate of depletion 13 from any identifiable mining operation, no production figure shall 14 be published or otherwise disclosed unless that figure is the 15 aggregated production of not less than three mining operations. If the production figure for any lead agency would disclose the 16 17 production, reserves, or rate of depletion of less than three mining 18 operations or otherwise permit the reasonable inference of the 19 production, reserves, or rate of depletion of any identifiable mining operation, that figure shall be combined with the same figure of 20 21 not less than two other lead agencies without regard to the location 22 of the lead agencies. The bulletin shall be published annually by 23 June 30 or as soon thereafter as practicable. 24
 - (h) The approval of a form by the board pursuant to this section is not the adoption of a regulation for purposes of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code) and is not subject to that act.
- SEC. 4. Section 2714 of the Public Resources Code is amended to read:
- 2714. This chapter does not apply to any of the following activities:
 - (a) Excavations or grading of lands conducted for farming.
 - (b) Onsite excavation and onsite earthmoving activities that are integral and necessary for the construction of structures and that are undertaken to prepare a site for the construction of those structures, including landscaping or other land improvements associated with those structures, including the related excavation, grading, compaction, or the creation of fills, road cuts, and

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embankments, whether or not surplus materials are exported from the site, subject to all of the following conditions:

- (1) All required permits for the construction and any associated landscaping or related land improvements have been approved by a public agency in accordance with applicable provisions of state law and locally adopted plans and ordinances, including, but not limited to, the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- (2) The lead agency's approval of the construction project included consideration of the onsite excavation and onsite earthmoving activities pursuant to the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- (3) The approved construction project is consistent with the general plan or zoning of the site.
- (4) Surplus materials shall not be exported from the site unless and until actual construction work has commenced and shall cease if it is determined that construction activities have terminated, have been indefinitely suspended, or are no longer being actively pursued.
- (c) Operation of a plant site used for mineral processing, including associated onsite structures, equipment, machines, tools, or other materials, including the onsite stockpiling and onsite recovery of mined materials, subject to all of the following conditions:
- (1) The plant site is located on lands designated for industrial or commercial uses in the applicable county or city general plan.
- (2) The plant site is located on lands zoned industrial or commercial or are contained within a zoning category intended exclusively for industrial activities by the applicable city or county.
- (3) None of the minerals being processed are being extracted onsite.
- (4) All reclamation work has been completed pursuant to the approved reclamation plan for any mineral extraction activities that occurred onsite after January 1, 1976.
- (d) Prospecting for or the extraction of minerals for commercial purposes where the removal of overburden or mineral product totals less than 1,000 cubic yards in any one location and the total surface area disturbed is less than one acre.

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(e) Surface mining operations that are required by federal law in order to protect a mining claim, if those operations are conducted solely for that purpose.

- (f) Any other surface mining operations that the board determines to be of an infrequent nature and that involve only minor surface disturbances.
- (g) The solar evaporation of sea water or bay water for the production of salt and related minerals.
- (h) Emergency excavations or grading conducted by the Department of Water Resources or the Reclamation Central Valley Flood Protection Board for the purpose of averting, alleviating, repairing, or restoring damage to property due to imminent or recent floods, disasters, or other emergencies.
- (i) (1) Surface mining operations conducted on lands owned or leased, or upon which easements or rights-of-way have been obtained, by the Department of Water Resources for the purpose of the State Water Resources Development System or flood control, and surface mining operations on lands owned or leased, or upon which easements or rights-of-way have been obtained, by the Central Valley Flood Protection Board for the purpose of flood control, if the Department of Water Resources adopts, after submission to and consultation with, the department, a reclamation plan for lands affected by these activities, and those lands are reclaimed in conformance with the standards specified in regulations of the board adopted pursuant to this chapter. The Department of Water Resources shall provide an annual report to the department by the date specified by the department on these mining activities.
- (2) Nothing in this subdivision shall require the Department of Water Resources or the Central Valley Flood Protection Board to obtain a permit or secure approval of a reclamation plan from any city or county in order to conduct surface mining operations specified in paragraph (1). Nothing in this subdivision shall preclude the bringing of an enforcement action pursuant to Section 2774.1, if it is determined that a surface mine operator, acting under contract with the Department of Water Resources or the Reclamation Central Valley Flood Protection Board on lands other than those owned or leased, or upon which easements or rights-of-way have been obtained, by the Department of Water

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Resources or the Reclamation Central Valley Flood Protection Board, is otherwise not in compliance with this chapter.

- (j) (1) Excavations or grading for the exclusive purpose of obtaining materials for roadbed construction and maintenance conducted in connection with timber operations or forest management on land owned by the same person or entity. This exemption is limited to excavation and grading that is conducted adjacent to timber operation or forest management roads and shall not apply to onsite excavation or grading that occurs within 100 feet of a Class One watercourse or 75 feet of a Class Two watercourse, or to excavation for materials that are, or have been, sold for commercial purposes.
- (2) This exemption shall be available only if slope stability and erosion are controlled in accordance with subdivision (f) of Section 3704 and subdivision (d) of Section 3706 of Title 14 of the California Code of Regulations and, upon closure of the site, the person closing the site implements, where necessary, revegetation measures and postclosure uses in consultation with the Department of Forestry and Fire Protection.
- (k) Excavations, grading, or other earthmoving activities in an oil or gas field that are integral to and necessary for ongoing operations for the extraction of oil or gas that comply with all of the following conditions:
- (1) The operations are being conducted in accordance with Division 3 (commencing with Section 3000).
- (2) The operations are consistent with any general plan or zoning applicable to the site.
- (3) The earthmoving activities are within oil or gas field properties under a common owner or operator.
 - (4) No excavated materials are sold for commercial purposes.
- (l) (1) The immediate excavation or grading of lands affected by a natural disaster for the purpose of restoring those lands to their prior condition.
- (2) The immediate removal of material deposited by a flood onto lands being farmed for the purpose of restoring those lands to their prior condition.
- 37 SEC. 5. Section 2733 of the Public Resources Code is amended to read:
- 39 2733. "Reclamation" means the combined process of land 40 treatment that minimizes water degradation, air pollution, damage

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to aquatic or wildlife habitat, flooding, erosion, and other adverse

- 2 effects from surface mining operations, including adverse surface
- 3 effects incidental to underground mines, so that mined lands are
- 4 reclaimed to a usable condition that is readily adaptable for 5
- alternate land uses and create no danger to public health or safety. The process may extend to affected lands surrounding mined lands, 6
- 7 and may require backfilling, grading, resoiling, revegetation, soil
- 8 compaction, slope stabilization, or other measures.
- 9 SEC. 6. Section 2736 is added to the Public Resources Code, 10 to read:
 - 2736. "Financial assurance" means an approved current financial assurance cost estimate and a financial assurance mechanism that is at least equal to the current approved financial assurance cost estimate.
 - SEC. 7. Section 2770 of the Public Resources Code is amended to read:
 - 2770. (a) Except as provided in this section, a person shall not conduct surface mining operations unless a permit is obtained from, a reclamation plan has been submitted to and approved by, and financial assurances for reclamation have been approved by the lead agency for the operation pursuant to this article.
 - (b) A person with an existing surface mining operation who has vested rights pursuant to Section 2776 and who does not have an approved reclamation plan shall submit a reclamation plan to the lead agency not later than March 31, 1988. If a reclamation plan application is not on file by March 31, 1988, the continuation of the surface mining operation is prohibited until a reclamation plan is submitted to the lead agency.
 - (c) [Reserved]

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- (d) [Reserved]
- (e) A person who, based on the evidence of the record, can 32 substantiate that a lead agency has either (1) failed to act according to due process or has relied on considerations not related to the 33 34 specific applicable requirements of Sections 2772, 2773, and 35 2773.1, and the lead agency surface mining ordinance adopted 36 pursuant to subdivision (a) of Section 2774, in reaching a decision to deny approval of a reclamation plan or financial assurances for 38 reclamation, or (2) failed to act within a reasonable time of receipt of a completed application, may appeal that action or inaction to 40 the board.

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(f) The board may decline to hear an appeal if it determines that the appeal raises no substantial issues related to the lead agency's review pursuant to this section.

- (g) Appeals that the board does not decline to hear shall be scheduled and heard at a public hearing within 45 days of the filing of the appeal or a longer period as may be mutually agreed upon by the board and the person filing the appeal. In hearing an appeal, the board shall only determine whether the reclamation plan or the financial assurances meet the applicable requirements of Sections 2772, 2773, and 2773.1 and the lead agency surface mining ordinance adopted pursuant to subdivision (a) of Section 2774. A reclamation plan or financial assurances determined to meet these requirements shall be approved. A reclamation plan or financial assurances determined not to meet these requirements shall be returned to the person filing the appeal with a notice of deficiencies, who shall be granted once only a period of 30 days, or a longer period mutually agreed upon by the operator and the board, to correct the noted deficiencies and submit the revised reclamation plan or the revised financial assurances to the lead agency for review and approval.
- (h) (1) Within 90 days of a surface mining operation becoming idle, as defined in Section 2727.1, the operator shall submit to the lead agency for review and approval an interim management plan. The review and approval of an interim management plan shall not be considered a project for purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000)). The approved interim management plan shall be considered an amendment to the surface mining operation's approved reclamation plan for purposes of this chapter. The interim management plan shall provide measures the operator will implement to maintain the site in compliance with this chapter, including, but not limited to, all permit conditions.
- (2) The interim management plan may remain in effect for a period not to exceed five years, at which time the lead agency shall do one of the following:
- (A) Renew the interim management plan for an additional period not to exceed five years, which may be renewed for one additional five-year renewal period at the expiration of the first five-year renewal period, if the lead agency finds that the surface mining operator has complied fully with the interim management plan.

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(B) Require the operator to commence reclamation in accordance with its approved reclamation plan.

- (3) The financial assurances required by Section 2773.1 shall remain in effect during the period that the surface mining operation is idle. If the surface mining operation is still idle after the expiration of its interim management plan, the surface mining operation shall commence reclamation in accordance with its approved reclamation plan.
- (4) Within 60 days of the receipt of the interim management plan or a longer period mutually agreed upon by the lead agency and the operator, the lead agency shall review and approve the plan in accordance with its ordinance adopted pursuant to subdivision (a) of Section 2774, so long as the plan satisfies the requirements of this subdivision, and so notify the operator in writing. Otherwise, the lead agency shall notify the operator in writing of any deficiencies in the plan. The operator shall have 30 days, or a longer period mutually agreed upon by the operator and the lead agency, to submit a revised plan.
- (5) The lead agency shall approve or deny approval of the revised interim management plan within 60 days of receipt. If the lead agency denies approval of the revised interim management plan, the operator may appeal that action to the lead agency's governing body, which shall schedule a public hearing within 45 days of the filing of the appeal or a longer period mutually agreed upon by the operator and the governing body.
- (6) Unless review of an interim management plan is pending before the lead agency or an appeal is pending before the lead agency's governing body, a surface mining operation that remains idle for over one year after becoming idle, as defined in Section 2727.1, without obtaining approval of an interim management plan shall be considered abandoned and the operator shall commence and complete reclamation in accordance with the approved reclamation plan.
- (i) An enforcement action that may be brought against a surface mining operation for operating without an approved reclamation plan, financial assurance, or interim management plan shall be held in abeyance pending review pursuant to subdivision (b) or (h), or the resolution of an appeal filed with the board pursuant to subdivision (e), or with a lead agency governing body pursuant to subdivision (h).

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SEC. 8. Section 2772 of the Public Resources Code is amended to read:

- 2772. (a) The reclamation plan shall be filed with the lead agency, on a form provided by the lead agency, by any person who owns, leases, or otherwise controls or operates on all or any portion of any mined lands and who plans to conduct surface mining operations on the lands.
 - (b) [Reserved]

- (c) The reclamation plan shall include all of the following information and documents:
- (1) The name and address of the surface mining operator and the names and addresses of any persons designated by the operator as an agent for the service of process.
- (2) The anticipated quantity and type of minerals for which the surface mining operation is to be conducted.
- (3) The proposed dates for the initiation of mining operations and the completion of mining and reclamation of the surface mining operation.
- (4) The maximum anticipated depth of the surface mining operation.
- (5) A reclamation plan map or maps that shall include all of the following:
- (A) Size and legal description of the lands that will be affected by the surface mining operation and the names and addresses of the owners of all surface interests and mineral interests in the lands.
- (B) Clearly defined and accurately drawn property lines, setbacks, easements, and the reclamation plan boundary.
- (C) Existing topography and final topography depicted with contour lines drawn at appropriate intervals for the site's conditions.
- (D) Detailed geologic description of the area of the surface mining operation.
- (E) Location of railroads, utility facilities, access roads, temporary roads to be reclaimed, and any roads remaining for the approved end use.
- (F) All maps, diagrams, or calculations that require preparation in accordance with the Professional Engineers Act (Chapter 7 (commencing with Section 6700) of Division 3 of the Business and Professions Code), the Geologist and Geophysicist Act (Chapter 12.5 (commencing with Section 7800) of Division 3 of

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1 the Business and Professions Code), or the Professional Land

- 2 Surveyors' Act (Chapter 15 (commencing with Section 8700) of
- 3 Division 3 of the Business and Professions Code) shall be prepared
- 4 by-a an appropriately licensed California-licensed professional,
- shall include his or her license number and name, and shall bearthe signature and seal of the licensee.
 - (6) A description of and a plan for the type of surface mining to be employed and a time schedule that will provide for the completion of surface mining on each segment of the mined lands so that reclamation can be initiated at the earliest possible time on those portions of the mined lands that will not be subject to further disturbance by the surface mining operation.
 - (7) A description of the proposed use or potential uses of the mined lands after reclamation and evidence that all owners of a possessory interest in the land have been notified of the proposed use or potential uses.
 - (8) A description of the manner in which reclamation, adequate for the proposed use or potential uses, will be accomplished, including both of the following:
 - (A) A description of the manner in which known contaminants will be controlled and mining waste will be disposed.
 - (B) A description of the manner in which affected streambed channels and streambanks will be rehabilitated to a condition that minimizes erosion and sedimentation.
 - (9) An assessment of the effect of implementation of the reclamation plan on future mining in the area.
 - (10) A statement that the person submitting the reclamation plan accepts responsibility for reclaiming the mined lands in accordance with the reclamation plan.
 - (11) Any other information that the lead agency may require by ordinance.
 - (d) An item of information or a document required pursuant to this chapter, including subdivision (c), that has already been prepared as part of a permit application for the surface mining operation, or as part of an environmental document prepared for the project pursuant to the California Environmental Quality Act (Division 13 (commencing with Section 21000)), or required as a condition of approval, shall be included in the reclamation plan.
- 39 Regulatory aspects that are solely of a local concern shall not be
- 40 included in the reclamation plan. To the extent the information or

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document referenced in the reclamation plan is used to meet the requirements of this chapter, including subdivision (c), the information or document shall become part of the reclamation plan and shall be subject to all other requirements of this chapter.

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- (e) This section does not limit or expand the Supervisor of Mines and Reclamation's authority or responsibility to review a document in accordance with the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- SEC. 9. Section 2772.1 is added to the Public Resources Code, to read:
- 2772.1. (a) (1) Prior to approving a surface mining operation's reclamation plan or plan amendments, the lead agency shall submit the proposed final reclamation plan or amendments to the director for review. All documentation for the submission shall be submitted to the director at one time.
- (2) An item of information or a document required pursuant to this chapter, including subdivision (c) of Section 2772, that has been prepared as part of a permit application for the surface mining operation, not including aspects that are solely of a local concern, or as part of an environmental document prepared for the project pursuant to the California Environmental Quality Act (Division 13 (commencing with Section 21000)) shall be incorporated into the proposed final reclamation plan. An item of information or a document that is incorporated shall be inserted into the corresponding section of the proposed final reclamation plan or attached to the proposed final reclamation plan with a specific reference in the corresponding section of the proposed final reclamation plan. Any information or document incorporated into the proposed final reclamation plan shall become part of the approved reclamation plan and shall be subject to all other requirements of this article.
- (3) The lead agency shall certify to the director that the proposed final reclamation plan is a complete submission and is in compliance with all of the following:
- (A) The applicable requirements of this chapter, including subdivision (c) of Section 2772.
- 37 (B) Article 1 (commencing with Section 3500) of Chapter 8 of 38 Division 2 of Title 14 of the California Code of Regulations.

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(C) The lead agency's surface mining ordinance in effect at the time that the proposed final reclamation plan is submitted to the director for review.

- (b) (1) The director shall have 30 days from the date of receipt of a proposed final reclamation plan or plan amendments submitted pursuant to subdivision (a) to prepare written comments if the director chooses.
- (2) If the director determines that the lead agency's submission pursuant to-this subdivision (a) is incomplete or that the submission includes maps, diagrams diagrams, or calculations that require preparation by a California licensed an appropriately licensed California-licensed professional, the director shall return the submission to the lead agency. The director shall identify the incomplete components or those maps, diagrams, or calculations that require completion by a California licensed an appropriately licensed California-licensed professional. The review by the director pursuant to paragraph (1) shall not begin until the director receives a complete submission, including maps, diagrams, or calculations prepared by a California licensed an appropriately licensed California-licensed professional.
- (3) (A) The lead agency shall review and evaluate and prepare a written response to the director's comments received pursuant to paragraph (1) describing the disposition of the major issues raised by the comments. The lead agency shall submit the lead agency's response to the director at least 30 days prior to the intended approval of the proposed final reclamation plan or plan amendment. The lead agency's response shall include either of the following:
- (i) A description of how the lead agency proposes to adopt the director's comments to the proposed final reclamation plan or plan amendment.
- (ii) A detailed description of the reasons why the lead agency proposes not to adopt the director's comments.
- (B) Copies of any written comments received and responses prepared by the lead agency pursuant to subparagraph (A) shall be forwarded to the operator.
- (C) (i) The lead agency shall give the director at least 30 days' notice of the time, place, and date of the hearing at which the proposed final reclamation plan or plan amendment is scheduled to be approved by the lead agency.

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(ii) If no hearing is required by this chapter, the local ordinance, or other state law, the lead agency shall provide 30 days' notice to the director that the lead agency intends to approve the proposed final reclamation plan or plan amendment.

- (D) Within 30 days following approval of the reclamation plan, the lead agency shall provide the director notice of the approval and a statement that identifies any additional conditions or other permit requirements imposed upon the surface mining operation. During that time, the department shall retain all of its powers, duties, and authorities pursuant to this chapter. The lead agency shall provide, as soon as practicable, but no later than 60 days after approval of the reclamation plan, both of the following:
- (i) Certified copies of all maps, diagrams, or calculations signed and sealed by—a an appropriately licensed California-licensed professional.
- (ii) A certified copy of the approved reclamation plan incorporating all approved modifications to the proposed final reclamation plan.
- (4) To the extent there is a conflict between the comments of a trustee agency or a responsible agency that are based on that agency's statutory or regulatory authority and the comments of other commenting agencies that are received by the lead agency pursuant to the California Environmental Quality Act (Division 13 (commencing with Section 21000)) regarding a reclamation plan or plan amendments, the lead agency shall consider only the comments of the trustee agency or responsible agency.
- (c) A lead agency shall notify the director of the filing of an application for a permit to conduct surface mining operations within 30 days of an application being filed with the lead agency. By July 1, 1991, each lead agency shall submit to the director for every active or idle mining operation within its jurisdiction, a copy of the mining permit required pursuant to Section 2774, and any conditions or amendments to those permits. By July 1 of each subsequent year, the lead agency shall submit to the director for each active or idle mining operation a copy of any permit or reclamation plan amendments, as applicable, or a statement that there have been no changes during the previous year. Failure to file with the director the information required under pursuant to this section shall be a cause for action under Section 2774.4.

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(d) This section does not limit or expand the Supervisor of Mines and Reclamation's authority or responsibility to review a document in accordance with the California Environmental Quality Act (Division 13 (commencing with Section 21000)).

- SEC. 10. Section 2773.1 of the Public Resources Code is amended to read:
- 2773.1. (a) Lead agencies shall require financial assurances of each surface mining operation to ensure reclamation is performed in accordance with the surface mining operation's approved reclamation plan, as follows:
- (1) Financial assurance mechanisms may take the form of surety bonds executed by an admitted surety insurer, as defined in subdivision (a) of Section 995.120 of the Code of Civil Procedure, irrevocable letters of credit, trust funds, or other forms of financial assurances specified by the board pursuant to subdivision (e) that are at least equal to the annual financial assurance cost estimate that the lead agency reasonably determines are adequate to perform reclamation in accordance with the surface mining operation's approved reclamation plan.
- (2) The financial assurances shall remain in effect for the duration of the surface mining operation and any additional period until reclamation is completed.
- (3) The amount of financial assurances required of a surface mining operation for any one year shall be adjusted annually to account for new lands disturbed by surface mining operations, inflation, and reclamation of lands accomplished in accordance with the approved reclamation plan.
- (4) Each financial assurance mechanism shall be made payable to the lead agency and the department. A financial assurance mechanism shall not be released without the written consent of the lead agency and the department. Financial assurance mechanisms that were approved by the lead agency prior to January 1, 1993, and were made payable to the State Geologist shall be considered payable to the department for purposes of this chapter. However, if a surface mining operation has received approval of its financial assurances from a public agency other than the lead agency, the lead agency shall deem those financial assurances adequate for purposes of this section, or shall credit them toward fulfillment of the financial assurances required by this section, if they are made payable to the public agency, the lead agency, and

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the department and otherwise meet the requirements of this section. In any event, if a lead agency and one or more public agencies exercise jurisdiction over a surface mining operation, the total amount of financial assurances required by the lead agency and the public agencies for any one year shall not exceed that amount which is necessary to perform reclamation of lands remaining disturbed. For purposes of this paragraph, a "public agency" may include a federal agency.

- (b) (1) If the lead agency has evidence that an operator is financially incapable of performing reclamation in accordance with its approved reclamation land or that the operator has abandoned the surface mining operation without completing reclamation, the lead agency or the board shall conduct a public hearing with notice of the hearing provided to the operator and the department at least 30 days prior to the hearing.
- (2) If the lead agency or the board, following the public hearing, determines that the operator is financially incapable of performing reclamation in accordance with its approved reclamation plan, or has abandoned its surface mining operation without completing reclamation, either the lead agency or the director shall do all of the following:
- (A) Notify the operator by personal service or certified mail that the lead agency or the director intends to take appropriate action to seize the financial assurances and specify the reasons for so doing.
- (B) (i) Proceed to take appropriate action to seize the financial assurances and use the proceeds from the financial assurances to conduct and complete reclamation in accordance with the approved reclamation plan.
- (ii) If the surface mining operation cannot be reclaimed in accordance with its approved reclamation plan or the financial assurances are inadequate to reclaim in accordance with the approved reclamation plan, the lead agency or the director may use the proceeds of the financial assurances to reclaim or remediate mining disturbances as appropriate for the site conditions, as determined by the lead agency and the director. The proceeds of the financial assurances shall not be used for any other purpose.
- (iii) The operator is responsible for the costs of conducting and completing reclamation in accordance with the approved reclamation plan or a remediation plan developed pursuant to this

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section, as determined to be appropriate by the lead agency and director, that are in excess of the proceeds of the financial assurances.

- (c) Financial assurances shall no longer be required of a surface mining operation, and shall be released, upon written concurrence by the lead agency and the director, which shall be forwarded to the operator, that reclamation has been completed in accordance with the approved reclamation plan. If a *surface* mining operation is sold or ownership is transferred to another person, the existing financial assurances shall remain in force and shall not be released by the lead agency and the director until new financial assurances are secured from the new owner and have been approved by the lead agency in accordance with Sections 2770 and 2773.1. Within 30 days of the sale or transfer of the surface mining operation, the new operator shall establish an appropriate financial assurance mechanism and sign a new statement pursuant to paragraph (10) of subdivision (c) of Section 2772.
- (d) The lead agency shall have primary responsibility to seize financial assurances and to reclaim mine sites under subdivision (b). However, in cases where the board is not the lead agency pursuant to Section 2774.4, the director may act to seize financial assurances and reclaim mine sites pursuant to subdivision (b) only if both of the following occur:
- (1) The financial incapability of the operator or the abandonment of the mining operation has come to the attention of the director.
- (2) The lead agency has been notified in writing by the director of the financial incapability of the operator or the abandonment of the mining operation for at least 15 days, the lead agency has not taken appropriate measures to seize the financial assurances and reclaim the mine site, and one of the following has occurred:
- (A) The lead agency has been notified in writing by the director that failure to take appropriate measures to seize the financial assurances or to reclaim the mine site shall result in actions being taken against the lead agency under Section 2774.4.
- (B) The director determines that there is a violation that amounts to an imminent and substantial endangerment to the public health, safety, or to the environment.
- (C) The lead agency notifies the director in writing that its good faith attempts to seize the financial assurances have not been successful.

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The director shall comply with subdivision (b) in seizing the financial assurances and reclaiming mine sites.

- (e) The board may adopt regulations specifying financial assurance mechanisms other than surety bonds, irrevocable letters of credit, and trust—funds, funds that the board determines are reasonably available and adequate to ensure reclamation pursuant to this chapter, but these mechanisms shall not include solely financial tests or surety bonds executed by one or more personal sureties. These mechanisms may include reclamation bond pool programs or corporate financial tests, as described in subdivision (f), combined with additional financial assurance mechanisms, as identified in this section, that together ensure the completion of reclamation in accordance with the approved reclamation plan.
- (f) (1) Corporate financial tests shall provide for no more than 75 percent of the financial assurance cost estimate approved within the last year. Use of a financial test shall meet all of the following requirements:
- (A) Be annually approved by both the lead agency and the director and may be disallowed by either the lead agency or the director.
- (B) Include an assessment from an independent certified public accountant using generally accepted accounting principles in the United States.
- (2) Corporate financial tests shall only be allowed after the board adopts a regulation that establishes a comprehensive analysis of a corporation's financial status that includes financial net worth; income; liabilities, including other environmental assurances; and assets located within the United States. The regulation shall include additional measures to provide the lead agency or the director with the recovery of costs associated with the full collection and satisfaction of the financial assurance mechanisms.
- (3) A surface mining operation shall have at least 25 percent of the financial assurance cost estimate or four million dollars (\$4,000,000), whichever is greater, in an acceptable financial assurance mechanism other than a corporate financial test.
- (g) On or before March 1, 1993, the board shall adopt guidelines to implement this section. The guidelines are exempt from the requirements of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title

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2 of the Government Code) and are not subject to review by the Office of Administrative Law.

- SEC. 11. Section 2773.4 is added to the Public Resources Code, to read:
- 2773.4. (a) (1) Prior to approving the financial assurances of a surface mining operation pursuant to Sections 2770 and 2773.1, the lead agency shall submit the proposed financial assurance cost estimate, with a statement that it is adequate to reclaim the surface mining operation in accordance with the approved reclamation plan, to the director for review. All documentation for that submission shall be complete and submitted to the director at one time.
- (2) If the director determines that the lead agency's submission pursuant to paragraph (1) is incomplete, the director shall return the submission to the lead agency, specifically noting those elements of the cost estimate that are incomplete. The review by the director pursuant to subdivision (b) shall not begin until the director receives a complete submission.
- (b) The director shall have 45 days from the date of receipt of a complete financial assurances cost estimate pursuant to subdivision (a) to prepare written comments or request a reassessment if the director chooses.
- (c) (1) (A) If the director can demonstrate that the proposed financial assurance cost estimate is inadequate to reclaim the surface mining operation in accordance with the approved reclamation plan, the director may request a reassessment by the lead agency.
- (B) If the director requests a reassessment of a financial assurance cost estimate, the lead agency shall reassess and resubmit the proposed financial assurance cost estimate within 45 days of the director's request.
- (2) If the lead agency or operator disagrees with the director's request for reassessment, or the director determines that a financial assurance cost estimate resubmitted pursuant to this subdivision remains inadequate, the lead agency, operator, or director may request a review hearing by the board.
- (3) Financial assurance costs estimates shall not be approved pending the director's request for reassessment pursuant to this subdivision.

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(4) Financial assurance cost estimates determined to be inadequate by the board shall be returned to the lead agency for reassessment and resubmission to the director pursuant to this section. Financial assurance cost estimates determined to be adequate by the board may be approved by the lead agency.

- (d) (1) The lead agency shall prepare a written response to the director's comments, if any, describing the disposition of the major issues raised by the director's comments. The lead agency shall submit its proposed response to the director at least 30 days prior to approval of the financial assurance cost estimate and shall include either of the following:
- (A) A description of how the lead agency proposes to adopt the director's comments to the financial assurance cost estimate.
- (B) A detailed description of the reasons why the lead agency proposes not to adopt the director's comments.
- (2) Copies of any written comments received and responses prepared by the lead agency pursuant to paragraph (1) shall be provided to the operator.
- (3) (A) The lead agency shall give the director at least 30 days' notice of the time, place, and date of the hearing at which the financial assurance cost estimate is scheduled to be approved by the lead agency.
- (B) If no hearing is required by this chapter, the local ordinance, or other state law, then the lead agency shall provide 30 days' notice to the director that it intends to approve the financial assurance cost estimate.
- (4) The lead agency shall send to the director its final response to the director's comments within 30 days of its approval of the financial assurance cost estimate during which time the department retains all of its powers, duties, and authorities pursuant to this chapter.
- (e) (1) Within 30 days of *the* lead-agency *agency's* approval of the financial assurance cost estimate, the operator shall provide the lead agency and the director an appropriate financial assurance mechanism that is at least equal to the approved financial assurance cost estimate.
- (2) Within 15 days of receipt of a financial assurance mechanism, the lead agency and the director shall review the financial assurance mechanism to determine if the type of

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mechanism, including release instructions, complies with the requirements of this chapter.

- (3) Financial assurance mechanisms determined to be noncompliant with this chapter shall be returned to the operator, with instructions on how to correct the type or release instructions of the financial assurance mechanism.
- (f) To the extent there is a conflict between the comments of a trustee agency or a responsible agency that are based on that agency's statutory or regulatory authority and the comments of other commenting agencies that are received by the lead agency pursuant to the California Environmental Quality Act (Division 13 (commencing with Section 21000)) regarding a financial assurance cost estimate or financial assurance mechanism, the lead agency shall consider only the comments of the trustee agency or responsible agency.
- (g) The review of existing financial assurances shall not be considered a project for the purposes of the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- SEC. 12. Section 2774 of the Public Resources Code is amended to read:
- 2774. (a) Every lead agency shall adopt ordinances in accordance with state policy that establish procedures for the review and approval of reclamation plans and financial assurances and the issuance of a permit to conduct surface mining operations, except that any lead agency without an active surface mining operation in its jurisdiction may defer adopting an implementing ordinance until the filing of a permit application. The ordinances shall establish procedures requiring at least one public hearing and shall be periodically reviewed by the lead agency and revised, as necessary, to ensure that the ordinances continue to be in accordance with state policy.
- (b) (1) The lead agency shall conduct an inspection of a surface mining operation within six months of receipt by the lead agency of the surface mining operation's report submitted pursuant to Section 2207, solely to determine whether the surface mining operation is in compliance with this chapter. A lead agency shall not inspect a surface mining operation less than once in any calendar year. The lead agency shall cause an inspection to be conducted by an individual—who qualified pursuant to paragraph

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(2), including, but not limited to, a state licensed state-licensed 1 2 geologist or state licensed state-licensed civil engineer, who is 3 experienced in land reclamation and who has not been employed 4 by a surface mining operation within the jurisdiction of the lead 5 agency in any capacity during the previous 12 months, except that 6 a lead agency employee who is not an independent contractor may 7 inspect surface mining operations within the local agency provided 8 the employee satisfies the provisions of paragraph (2) and subdivision (c). All inspections shall be conducted using a form 10 developed by the department and approved by the board that 11 includes the relevant professional licensing and disciplinary 12 information of the person qualified pursuant to paragraph (2) who 13 conducted the inspection. The operator shall be solely responsible 14 for the reasonable cost of the inspection. The lead agency shall 15 notify the director within 60 days of the date of completion of the 16 inspection that the inspection has been conducted. The inspection 17 notice shall contain a statement regarding the surface mining 18 operation's compliance with this chapter, shall include a copy of 19 the completed inspection form, and shall specify which aspects of 20 the surface mining operations, if any, are inconsistent with this 21 chapter and those noncompliant aspects that have been corrected 22 following the inspection, with proof of correction. For each 23 remaining noncompliant aspect, the lead agency shall provide to 24 the director a copy of the notice of violation, the notice of violation 25 combined with an order to comply pursuant to Section 2774.1, or 26 a statement that indicates the lead agency does not intend to initiate 27 an enforcement action pursuant to Section 2774.1. If the surface 28 mining operation has a review of its reclamation plan, financial 29 assurances, or an interim management plan pending under 30 subdivision (b) or (h) of Section 2770, or an appeal pending before 31 the board or lead agency governing body under subdivision (e) or 32 (h) of Section 2770, the inspection notice shall so indicate. The 33 lead agency shall forward to the operator a copy of the inspection 34 notice, a copy of the completed inspection form, and any supporting 35 documentation, including, but not limited to, any inspection report 36 prepared by the individual qualified pursuant to paragraph (2). 37

(2) (A) The department and the board, in consultation with the Board of Professional Engineers and Land Surveyors for Professional Engineers, Land Surveyors, and Geologists, shall adopt regulations that set forth the minimum qualifications for a

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person conducting an inspection of a surface mining operation pursuant to this chapter. The regulations shall delineate those aspects of an inspection that require the inspector to meet state licensure requirements.

- (B) Beginning January 1 of the year following adoption of the regulations required pursuant to subparagraph (A), but not less than 180 days after adoption, all surface mine inspections shall be performed by a qualified individual.
- (c) (1) On or before July 1, 2016, the department shall establish a training program for all surface mine inspectors. The program shall be designed to include a guidance document, developed by the department and approved by the board, to provide instruction and recommendations to surface mine inspectors performing inspections pursuant to subdivision (b).
- (2) The training program shall include no less than four inspection workshops per year, offered by the department, in different regions of the state, to provide practical application of the guidance document material.
- (3) On and after January 1, 2019, all inspectors shall have on file with the lead agency and the department a certificate of completion of an inspection workshop. An inspector shall attend a workshop no later than five years after the date of his or her most recent certificate.
- (d) In addition to subdivision (b), lead agencies or the Supervisor of Mines and Reclamation may inspect at any time-all *a* surface mining-operations operation to determine if the operation is in compliance with this chapter and Section 2207.
- (e) The approval of the guidance document by the board pursuant to subdivision (c) is not the adoption of a regulation for the purposes of the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code) and is not subject to that chapter.
- SEC. 13. Section 2774.1 of the Public Resources Code is amended to read:
- 2774.1. (a) Except as provided in subdivision (i) of Section 2770, if the lead agency or the director determines, based upon an annual inspection pursuant to Section 2774, or otherwise confirmed by an inspection of the mining operation, that a surface mining operation is not in compliance with this chapter, the lead agency or the director may notify the operator of that violation by personal

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service or certified mail. If the lead agency or the director determines that the noted violations cannot be corrected within 30 days of the notice, the lead agency shall or the director may combine the notice of violation with an order to comply. If the violation extends beyond 30 days after the date of the lead agency's or the director's notification, the lead agency or the director may issue an order by personal service or certified mail requiring the operator to comply with this chapter or, if the operator does not have an approved reclamation plan or financial assurances, cease all further mining activities.

- (b) An order to comply issued under subdivision (a) shall take effect 30 days following service unless the operator within that 30-day period requests a hearing before the lead agency for orders issued by the lead agency, or the board for orders issued by the director, concerning the alleged violation. An order to comply shall specify which aspects of the surface mine's activities or operations are inconsistent with this chapter, shall specify a time for compliance that the lead agency or director determines is reasonable, not to exceed two years, taking into account the seriousness of the violation and any good faith efforts to comply with applicable requirements, and may include an administrative penalty imposed pursuant to subdivision (c). If a lead agency or the director determines compliance with an order to comply will exceed two years, the board may specify a longer period based on an application and showing of good cause.
- (c) (1) In an order to comply pursuant to subdivision (b), the lead agency or the director may impose an administrative penalty of not more than five thousand dollars (\$5,000) per day, assessed from the original date of noncompliance with this chapter. The penalty may be imposed administratively by the lead agency or the director. In determining the amount of the administrative penalty, the lead agency or the director shall take into consideration the nature, circumstances, extent, and gravity of the violation or violations, any prior history of violations, the degree of culpability, economic savings, if any, resulting from the violation, and any other matters justice may require.
- (2) If an operator fails to comply with an order to comply that did not originally impose an administrative penalty, or if an operator fails to submit a report or pay annual fees to the director or lead agency pursuant to Section 2207, the lead agency or director

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may impose an administrative penalty pursuant to this paragraph.
The administrative penalty shall become effective upon issuance of the assessment and payment shall be made to the lead agency or the director within 30 days, unless the operator petitions the legislative body of the lead agency, the board, or the superior court for review as provided in Section 2774.2. An assessment shall be served by personal service or by certified mail upon the operator.

- (3) Penalties collected by the director shall not be used for purposes other than to cover the reasonable costs incurred by the director in implementing this chapter or Section 2207.
- (d) If the lead agency or the director determines that the surface mine is not in compliance with this chapter, so that the surface mine presents an imminent and substantial endangerment to the public health or the environment, the lead agency or the Attorney General, on behalf of the director, may seek an order from a court of competent jurisdiction enjoining that operation.
- (e) Upon a complaint by the director, the department, or the board, the Attorney General may bring an action to recover administrative penalties under this section, and penalties under Section 2207, in any court of competent jurisdiction in this state against any person violating any provision of this chapter or Section 2207, or any regulation adopted pursuant to this chapter or Section 2207. The Attorney General may bring this action on his or her own initiative if, after examining the complaint and the evidence, he or she believes a violation has occurred. The Attorney General may also seek an order from a court of competent jurisdiction compelling the operator to comply with this chapter and Section 2207.
- (f) (1) The lead agency has primary responsibility for enforcing this chapter and Section 2207. In cases where the board is not the lead agency pursuant to Section 2774.4, enforcement actions may be initiated by the director pursuant to this section only after the violation has come to the attention of the director and either of the following occurs:
- (A) The lead agency has been notified by the director in writing of the violation for at least 30 days, and has not taken appropriate enforcement action, which may include failing to issue an order to comply within a reasonable time after issuing a notice of violation.

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(B) The director determines that there is a violation that amounts to an imminent and substantial endangerment to the public health or safety, or to the environment.

- (2) The director shall comply with this section in initiating enforcement actions.
- (g) Remedies under this section are in addition to, and do not supersede or limit, any and all other remedies, civil or criminal.
- SEC. 14. Section 2774.4 of the Public Resources Code is amended to read:
- 2774.4. (a) The board shall exercise some or all of a lead agency's powers under this chapter pursuant to subdivision (c), except for permitting authority and vested rights determinations pursuant to Section 2776, if the board finds that a lead agency has done any of the following:
- (1) Approved reclamation plans or financial assurances that are not consistent with this chapter.
- (2) Failed to inspect or cause the inspection of surface mining operations as required by this chapter.
- (3) Failed to seize the financial assurances and to carry out the reclamation of surface mining operations as required by this chapter.
- (4) Failed to take appropriate enforcement actions as required by this chapter.
- (5) Intentionally misrepresented the results of inspections required under this chapter.
- (6) Failed to submit information to the department as required by this chapter.
- (b) The board shall conduct a public hearing no sooner than three years after the board has taken action pursuant to subdivision (a) to determine if a lead agency has corrected its deficiencies in implementing and enforcing this chapter and the rules and regulations adopted pursuant to this chapter or has developed a program that will adequately administer this chapter and Section 2207. If the board finds sufficient evidence of correction or the development of a program to adequately implement this chapter and Section 2207, the board shall restore to the lead agency some or all of the powers assumed by the board pursuant to subdivision (a).
- (c) Before taking any action pursuant to subdivision (a), the board shall first conduct a hearing, providing 30 days' notice to

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the lead agency, and shall determine if the lead agency has engaged in conduct described in subdivision (a). If the board finds that the lead agency has engaged in conduct described in subdivision (a), the board shall do either of the following:

- (1) (A) Require the lead agency to develop a remedial plan to correct the noted deficiencies. The remedial plan shall describe specific objectives and corresponding processes designed to address, at a minimum, the noted deficiencies and a time that the remedial plan will be fully implemented.
- (B) The board shall set a hearing to review the completion of the remedial plan consistent with paragraph (2) and subdivisions (d) and (e).
- (2) Take immediate action pursuant to subdivision (a) and hold a public hearing within the lead agency's area of jurisdiction, upon a 45-day written notice given to the public in at least one newspaper of general circulation within the city or county and directly mailed to the lead agency and to all operators within the lead agency's jurisdiction who have submitted reports as required by Section 2207.
- (d) Affected operators and interested persons have the right at the public hearing to present oral and written evidence on the matter being considered. The board, at the public hearing, may place reasonable limits on the right of affected operators and interested persons to question and solicit testimony.
- (e) (1) The If the board decides to take action pursuant to subdivision (a) and exercise some or all of a lead agency's powers pursuant to this chapter, except for permitting authority and vested rights determinations pursuant to Section 2776, the board shall, based on the record of the public hearing, adopt written findings that explain all of the following:
 - (A) The action to be taken by the board.
 - (B) Why the board decided to take the action.
- (C) Why the action is authorized by and meets the requirements of subdivision (a).
- (2) In addition, the findings shall address the significant issues raised or written evidence presented by affected operators, interested persons, the lead agency, or the department and findings from any review of the lead agency's administrative and enforcement program. The transcript of testimony and exhibits,

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together with all papers and requests filed in the proceedings, shall constitute the exclusive record for decision by the board.

- (f) If the board finds that the lead agency has not satisfactorily completed the remedial plan prepared pursuant to paragraph (1) of subdivision (c), the board shall follow the procedures set forth in paragraph (2) of subdivision (c) and subdivisions (d) and (e).
- (g) The lead agency, any affected operator, or any interested person who has presented oral or written evidence at the public hearing before the board pursuant to subdivision (d) may obtain a review of the board's action taken pursuant to subdivision (a) by filing in the superior court a petition for a writ of mandate within 30 days following the issuance of the board's decision. Section 1094.5 of the Code of Civil Procedure governs judicial proceedings pursuant to this subdivision, except that in every case the court shall exercise its independent judgment. If a petition for a writ of mandate is not filed within the time limits set by this subdivision, the board's action under subdivision (a) shall not be subject to review by any court or agency.
- SEC. 15. Section 2776 of the Public Resources Code is amended to read:
- 2776. (a) (1) A person who has obtained a vested right to conduct surface mining operations prior to January 1, 1976, shall not be required to secure a permit pursuant to this chapter as long as the vested right continues and as long as no substantial changes are made in the operation except in accordance with this chapter. A person shall be deemed to have vested rights if, prior to January 1, 1976, the person has, in good faith and in reliance upon a permit or other authorization, if the permit or other authorization was required, diligently commenced surface mining operations and incurred substantial liabilities for work and materials necessary for the surface mining operations. Expenses incurred in obtaining the enactment of an ordinance in relation to a particular operation or the issuance of a permit shall not be deemed liabilities for work or materials.
- (2) A lead agency shall maintain records associated with a vested right determination.
- (b) The reclamation plan required to be filed pursuant to subdivision (b) of Section 2770 shall apply to operations conducted after January 1, 1976, or to be conducted.

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(c) Nothing in this chapter shall be construed as requiring the filing of a reclamation plan for or the reclamation of mined lands 3 on which surface mining operations were conducted prior to 4 January 1, 1976.

5 SEC. 16. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because 6 a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or level of service mandated by this act, within the meaning of Section 17556 of the Government Code. 10